**Annual Financial Statements** 

For the Year Ended June 30, 2007

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### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Council City of Leominster, Massachusetts

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Leominster, Massachusetts, as of and for the year ended June 30, 2007 (except for the Leominster Contributory Retirement System which is as of and for the year ended December 31, 2006), which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Leominster's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of

Leominster as of June 30, 2007 (except the Leominster Contributory Retirement System which is as of December 31, 2006), and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis appearing on the following pages and the supplementary information appearing on page 45 are not required parts of the basic financial statements but are supplementary information required by the *Governmental Accounting Standards Board*. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Leominster's basic financial statements. The special revenue fund budgetary comparison information appearing on page 46 is presented for purposes of additional analysis and are not a required part of the basic financial statements of the City of Leominster, Massachusetts. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 18, 2008 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Greenfield, Massachusetts

Melanson, Heath & Company, P.C.

March 18, 2008

### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Leominster, we offer readers this narrative overview and analysis of the financial activities of the City of Leominster for the fiscal year ended June 30, 2007.

### A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Leominster's basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-Wide Financial Statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net assets presents information on all assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

<u>Governmental funds</u>. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources

available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

### **Proprietary funds**. Proprietary funds are maintained as follows:

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. Specifically, internal services funds are used to account for self-insured employee health programs and workers compensation activities. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that are essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by the *Governmental Accounting Standards Board*.

### **B. FINANCIAL HIGHLIGHTS**

- As of the close of the current fiscal year, the total of assets exceeded liabilities by \$ 166,365,107 (i.e., net assets), an increase of \$ 8,598,933 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$ 17,992,719, a decrease of \$ (6,031,034) in comparison with the prior year.
- At the end of the current fiscal year, unreserved fund balance for the general fund was \$ 8,115,631, an increase of \$ 430,442 in comparison with the prior year.
- Total long-term debt (i.e., bonds payable) at the close of the current fiscal year was \$ 23,981,540 a decrease of \$ (3,843,109) in comparison to the prior year.
- At the end of the current fiscal year, the Stabilization Fund fund balance was \$8,349,681, an increase of \$414,867 in comparison with the prior year.
- The Leominster Contributory Retirement Board voted to adopt a funding schedule to amortize the System's unfunded liability over the next nine years, which is two years less than the previously adopted schedule, and 13 years in advance of the Commonwealth of Massachusetts full funding requirement.

### C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

	Governmental Activities			
	<u>2007</u>		<u>2006</u>	
		\$	47,063,407 165,290,785	
22:	2,203,295		212,354,192	
			30,937,789	
2	8,816,500		23,650,229	
5	5,838,188		54,588,018	
13	9,981,544		143,377,939	
;	8,482,490		8,015,852	
1	7,901,073	_	6,372,383	
\$ 160	6,365,107	\$	157,766,174	
	179 222 24 25 59 139 6	\$ 47,094,859 175,108,436 222,203,295 27,021,688 28,816,500 55,838,188 139,981,544 8,482,490 17,901,073	2007 \$ 47,094,859 \$ 175,108,436 222,203,295 27,021,688 28,816,500 55,838,188 139,981,544 8,482,490 17,901,073	

### CHANGES IN NET ASSETS

	Governmental Activities			
		2007		<u>2006</u>
Revenues:				
Program revenues:				
Charges for services	\$	12,463,253	\$	12,850,959
Operating grants and				
contributions		54,111,141		51,642,367
Capital grants and contributions		4,648,335		15,682,459
General revenues:				
Property taxes		42,033,021		40,422,937
Excises		4,411,939		4,605,671
Penalties and interest on taxes		292,491		450,323
Grants and contributions not restricted to				
specific programs		7,348,327		5,696,291
Investment income		1,101,594		898,861
Miscellaneous	_	640,014		330,233
Total revenues		127,050,115		132,580,101
Expenses:				
General government		3,443,493		3,719,033
Public safety		13,892,282		13,462,845
Education		62,965,390		67,223,135
Public works		13,710,317		11,560,518
Health and human services		784,160		804,985
Culture and recreation		1,998,040		1,988,344
Employee benefits		18,017,004		15,301,665
Interest on long-term debt		1,340,844		1,253,889
Intergovernmental		2,242,403		2,114,900
Miscellaneous	_	57,249		78,320
Total expenses		118,451,182		117,507,634
Change in net assets		8,598,933		15,072,467
Net assets - beginning of year, as restated	_	157,766,174		142,693,707
Net assets - end of year	\$_	166,365,107	\$	157,766,174

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net assets were \$ 166,365,107 an increase of \$ 8,598,933 from the prior year.

By far the largest portion of net assets, \$ 139,981,544 reflects our investment in capital assets (e.g., infrastructure, land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net assets, \$8,482,490, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$17,901,073 may be used to meet government's ongoing obligations to citizens and creditors.

<u>Governmental activities</u>. Governmental activities for the year resulted in an increase in net assets of \$ 8,598,933. Key elements of this change are as follows:

	Government-Wide Governmental Activities
General Fund Operating Results:	
Excess of State and local revenues over budget	\$ 3,710,309
Excess of tax collections compared to budget	831,407
Budgetary appropriations unspent by departments	846,112
Use of free cash (fund balance) as a funding source for	
non-recurring items	(4,934,826)
Other GAAP accruals	(22,560)
Timing Differences:	
Excess of current year encumbrances to be spent in	
subsequent period over prior year encumbrances	
spent in the current year	1,524,525
Other Items:	
Non-major fund expenditures and transfers out	
over revenues and transfers in	(2,930,946)
Major fund - Stabilization revenue and transfers in excess	
of expenses	414,867
Excess current year depreciation over	
debt service	(318,724)
Capital assets purchased with local and grant revenues	8,592,509
Internal service fund revenues in excess of expenditures	945,235
Other timing differences	(58,975)
Total	\$ 8,598,933
i otal	<del></del>

### D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$ 17,992,719 a decrease of \$ (6,031,034) in comparison with the prior year. Key elements of this decrease are as follows:

	Fund Balance Governmental Funds
General Fund Operating Results:	
Excess of State and local revenues over budget	\$ 3,710,309
Excess of tax collections compared to budget	831,407
Budgetary appropriations unspent by departments	846,112
Use of free cash (fund balance) as a funding source for non-recurring items	(4,934,826)
Other GAAP accruals	(22,560)
<u>Timing Differences:</u> Excess of current year encumbrances to be spent in subsequent period over prior year encumbrances spent in the current year	1,524,525
Other Items:  Major fund - Library Construction expenditures over revenues and transfers in	(5,469,922)
Major fund - Stabilization revenue and transfers in excess of expenses  Non-major fund expenditures and transfers out	414,867
over revenues and transfers in	(2,930,946)
Total	\$ <u>(6,031,034)</u>

The general fund is the chief operating fund. At the end of the current fiscal year, unreserved fund balance of the general fund was \$8,115,631, while total fund balance was \$12,305,900. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 8 percent of total general fund expenditures, while total fund balance represents 12 percent of that same amount. Additionally, the City's Stabilization Fund (a major fund) undesignated fund balance of \$8,349,681 represents 8 percent of total general fund expenditures.

The fund balance of the general fund increased by \$ 1,954,967 during the current fiscal year. Key factors in this change are as follows:

		overnment-Wide ernmental Activities
General Fund Operating Results:		
Excess of State and local revenues over budget	\$	3,710,309
Excess of tax collections compared to budget		831,407
Budgetary appropriations unspent by departments		846,112
Use of free cash (fund balance) as a funding source for		
non-recurring items		(4,934,826)
Other GAAP accruals		(22,560)
Timing Differences: Excess of current year encumbrances to be spent in subsequent period over prior year encumbrances spent in the current year		4 524 525
•		1,524,525
Total	\$_	1,954,967

### E. GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget resulted in an overall increase in appropriations of \$ 3,501,705. Major reasons for these amendments include:

- \$ 188,560 increase in the general government budget.
- \$ 604,897 increase in the public safety budget.
- \$ 894,919 increase in the School Department budget.
- \$ 877,580 increase in the public works budget.
- \$ 140,850 increase in the human services budget.
- \$ 293,815 increase in the culture and recreation budget.
- \$ 54,104 increase in the employee benefits budget.
- \$ 316,980 transfer to the water receipts reserved fund
- \$ 130,000 transfer to the Library Construction Major fund

These increases were funded through the following sources:

- Free cash: \$3,292,931.
- Transfers from other available sources: \$ 208,774.

### F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental activities at year end amounted to \$ 175,108,436 (net of accumulated depreciation), an increase of \$ 9,817,651 from the prior year. This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure.

Major capital assets events during the current fiscal year included the following:

- Gallagher boilers: \$ 161,156.
- Doyle Field improvements: \$ 1,067,803.
- High School roof: \$ 271,000.
- Other building improvements: \$ 121,521.
- Police cruiser purchases: \$ 168,238.
- Ambulance purchase: \$ 174,984.

- Library materials: \$ 153,069.
- School computers: \$ 124,938.
- Southeast furniture: \$73,126.
- Other equipment purchases: \$ 266,599.
- Rockwell Pond Sewer: \$2,516,749.
- Simonds Dam upgrade: \$ 282,088.
- Goodfellows Dam upgrade: \$1,441,044.
- Other infrastructure improvements: \$3,472,334.
- Land purchases: \$1,175,000.
- Construction in progress additions: \$6,540,197.
- Construction in progress deletions: \$ (4,181,617).
- Depreciation expense: \$ (4,161,833).
- Capital asset disposal, net: \$ (82,947).

<u>Long-term debt</u>. At the end of the current fiscal year, total bonded debt outstanding was \$ 23,981,540 all of which was backed by the full faith and credit of the government.

Additional information on capital assets and long-term debt can be found in the footnotes to the financial statements.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Leominster's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Mr. John J. Richard City Comptroller City of Leominster 25 West Street Leominster, MA 01453

### STATEMENT OF NET ASSETS

JUNE 30, 2007

		Governmental <u>Activities</u>
ASSETS		
Current:		
Cash and short-term investments	\$	35,492,688
Investments		1,850,019
Receivables, net of allowance for uncollectibles:		
Property taxes		853,261
Excises		666,503
User fees		906,912
Departmental and other		433,970
Intergovernmental		3,232,694
Prepaid claims		317,129
Noncurrent:		
Receivables:		
Property taxes		135,396
Loans		3,206,287
Land and construction in progress		90,145,296
Capital assets, net of accumulated depreciation	_	84,963,140
TOTAL ASSETS		222,203,295
LIABILITIES		
Current:		
Warrants payable		1,093,260
Accrued payroll and withholdings		627,775
Deferred revenues		5,817,065
Accrued interest payable		204,799
Accrued claims payable		3,966,617
Notes payable		12,957,200
Other current liabilities		145,030
Current portion of long-term liabilities:		,
Bonds payable		3,915,594
Landfill closure		89,160
Noncurrent:		-
Bonds payable, net of current portion		20,065,946
Landfill closure, net of current portion		2,686,039
Compensated absences	_	4,269,703
TOTAL LIABILITIES	· · · ·	55,838,188
NET 400ETO		
NET ASSETS		100 001 511
Invested in capital assets, net of related debt		139,981,544
Restricted for:		E 774 E00
Special revenue funds		5,774,563
Permanent funds:		746.070
Nonexpendable		746,073
Expendable Unrestricted		1,961,854
OH CSHICICU	_	17,901,073
TOTAL NET ASSETS	\$_	166,365,107

## STATEMENT OF ACTIVITIES

## FOR THE YEAR ENDED JUNE 30, 2007

Net (Expenses) Revenues and Changes in Net Assets Governmental	\$ (1,520,035) (9,234,364) (6,671,393) (7,300,285) (7,300,285) (1,164,746) (17,178,069) (17,178,069) (1,340,844) (2,242,403) (2,242,403)	(47,228,453) 42,033,021 4,411,939 292,491 7,348,327 1,101,594 640,014	55,827,386	8,598,933	157,766,174 \$ 166,365,107
Capital Grants and Contributions	\$ 2,760,968 1,735,533 1,735,834	\$ 4,648,335			
Program Revenues Operating Grants and Contributions	\$ 1,292,235 417,089 50,980,410 - 218,182 364,290 838,935	ieneral Revenues: Property taxes Excises Penalties, interest and other taxes Grants and contributions not restricted to specific programs Miscellaneous	S.	sets	ss restated
Charges for <u>Services</u>	\$ 631,223 1,479,861 3,578,054 6,410,032 46,913 317,170	General Revenues: Property taxes Excises Penalties, interest and other taxes Grants and contributions not restric investment income Miscellaneous	Total general revenues	Change in Net Assets	Net Assets: Beginning of year, as restated End of year
Expenses	\$ 3,443,493 13,892,282 62,965,390 13,710,317 784,160 1,998,040 18,017,004 1,340,844 2,242,403 57,249	\$ 118,451,182			

Total Governmental Activities

Intergovernmental Miscellaneous

Interest

Health and human services Culture and recreation Employee benefits

Governmental Activities:
General government
Public safety
Education
Public works

## GOVERNMENTAL FUNDS

### BALANCE SHEET

JUNE 30, 2007

ASSETS	General	Community Development Block Grant	Housing Development Grant <u>Program</u>	Library Construction	Stabilization	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Cash and short-term investments Investments	\$ 13,349,951 600,000	;   <del>69</del>	ι ι <del>છ</del>	\$ 247,029	\$ 8,349,681	\$ 8,175,374 1,250,019	\$ 30,122,035 1,850,019
recentables: Property taxes Excises User fees Departmental and other Loans	2,709,646 1,083,452 - 695,360	3,206,287			1 1 1 1 1	906,912	2,709,646 1,083,452 906,912 730,675 3,206,287
TOTAL ASSETS	\$ 18,438,409	\$ 3,390,354	\$ 2,426,711	\$ 247,029	\$ 8,349,681	\$ 10,989,536	3,232,034
LIABILITIES AND FUND BALANCES							
Liabilities: Warrants payable Accrued payroll and withholdings Accrued interest payable Deferred revenues Notes payable Deposits held in custody Other liabilities	\$ 1,093,260 627,775 64,786 4,201,658 30,267 114,763	3,390,354	2,426,711	8,970,000	· · · · · · · · · · · · · · · · · · ·	\$ - 942,227 3,987,200	\$ 1,093,260 627,775 627,775 84,786 10,960,950 12,957,200 30,267
TOTAL LIABILITIES	6,132,509	3,390,354	2,426,711	8,970,000	1	4,929,427	25,849,001
Fund Balances: Reserved for: Encumbrances Perpetual (nonexpendable) permanent funds Unreserved:	4,190,269	1 1	1 1		1 1	746,073	4,190,269 746,073
Undesignated, reported in: General fund Special revenue funds Capital project funds Permanent funds	8,115,631	, , , , , , , , , , , , , , , , , , ,	, , , ,	(8,722,971)	8,349,681	5,774,563 (2,422,381) 1,961,854	8,115,631 14,124,244 (11,145,382) 1,961,854
TOTAL FUND BALANCES	12,305,900		1	(8,722,971)	8,349,681	6,060,109	17,992,719
TOTAL LIABILITIES AND FUND BALANCES	\$ 18,438,409	\$ 3,390,354	\$ 2,426,711	\$ 247,029	\$ 8,349,681	\$ 10,989,536	\$ 43,841,720
See notes to financial statements.							

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET ASSETS

JUNE 30, 2007

Total governmental fund balances	\$ 17,992,719
<ul> <li>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.</li> </ul>	175,108,436
<ul> <li>In the statement of activities, accounts receivable is accrued, net of an allowance for uncollectible accounts.</li> <li>In governmental funds, all receivables are deferred, except for property tax received within 60 days after year end.</li> </ul>	2,709,242
<ul> <li>Internal services funds are used by management to account for health insurance and workers' compensation activities. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.</li> </ul>	1,721,165
<ul> <li>In the statement of activities, interest is accrued on out- standing long-term debt, whereas in governmental funds interest is not reported until due.</li> </ul>	(140,013)
<ul> <li>Long-term liabilities, including bonds payable, landfill closure costs and compensated absences, are not due and payable in the current period and, therefore, are not reported in the governmental funds.</li> </ul>	(31,026,442)
Net assets of governmental activities	\$ <u>166,365,107</u>

## GOVERNMENTAL FUNDS

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## FOR THE YEAR ENDED JUNE 30, 2007

Total Governmental <u>Funds</u>	\$ 41,883,181 4,348,967 292,491 11,512,345 64,804,279 915,988 250,110 1,388,411 344,433	3,754,106 13,810,999 61,933,473 17,792,106 803,681 8,190,483 18,017,004 6,040 5,220,944 2,242,403 131,777,1,239	(6,031,034)	2,913,010 (2,913,010)	(6,031,034)		\$ 17,992,719
Nonmajor Governmental <u>Funds</u>	\$ - 10,273,578 12,417,614 - - 96,630	737,176 334,550 10,380,467 11,660,821 38,155 883,113 6,040 1,041,184	(2,293,684)	1,235,374 (1,872,636) (637,262)	(2,930,946)		\$ 6,060,109
Stabilization	414,867		414,867		414,867	7,934,814	8 8,349,681
Library Construction		5,614,511	(5,599,922)	130,000	(5,469,922)	(3,253,049)	\$ (8,722,971)
Housing Development Grant <u>Program</u>	· · · · · · · · · · · · · · · · · · ·		y	1 1 1	r		<del>S</del>
Community Development Block Grant			ı	1 1 5	1		<del>.</del>
General	\$ 41,883,181 4,348,967 292,491 1,238,767 52,386,665 915,988 250,110 958,955 247,803	3,016,930 13,476,449 51,553,006 6,131,285 765,526 1,692,859 18,017,004 - 4,179,760 2,242,403 101,075,222	1,447,705	1,547,636 (1,040,374) 507,262	1,954,967		\$ 12,305,900
	Revenues: Property taxes Excises Excises Penalties, interest and other taxes Charges for services Intergovernmental Licenses and permits Fines and forfeitures Investment income Miscellaneous Total Revenues	Expenditures: Current: General government Public safety Education Public works Health and human services Culture and recreation Employee benefits Miscellaneous Debt service Intergovernmental Total Expenditures	Excess (deficiency) of revenues over expenditures	Other Financing Sources (Uses): Transfers in Transfers out Total Other Financing Sources (Uses)	Change in fund balance	Fund Equity, at Beginning of Year	Fund Equity, at End of Year See notes to financial statements.

15

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED JUNE 30, 2007

### NET CHANGE IN FUND BALANCES -TOTAL GOVERNMENTAL FUNDS

\$ (6,031,034)

in the Statement of Activities the cost of those assets is allocated over	
their estimated useful lives and reported as depreciation expense:	
Capital outlay purchases	14,062,431
Depreciation	(4.161.833)

Governmental funds report capital outlays as expenditures. However,

Depreciation (4,161,833)
Disposition of capital assets, net (82,947)

Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.

(2,378)

The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net assets:

Repayments of debt principal

3,843,109

 In the statement of activities, interest is accrued on outstanding longterm debt, whereas in governmental funds interest is not reported until due.

36,991

 Some expenses reported in the Statement of Activities, such as compensated absences and landfill closure, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.

(10,641)

 Internal service funds are used by management to account for health insurance and workers' compensation activities. The net activity of internal service funds is reported with Governmental Activities.

945,235

### CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

\$8,598,933

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2007

Variance with

Final Budget	Positive (Negative)	\$ 723,967 109,491 154,767	374,388 374,388 76,110 773,955 198,803 321,262	3,710,309	99,648 240,135 23,123 253,162 14,197 1,647 29,339 (4,824) 189,685	\$ 4,556,421
	Actual <u>Amounts</u>	\$ 41,051,774 4,348,967 292,491 1,238,767	250,110 250,110 958,955 247,803 1,547,636 4,934,826	100,184,088	2,982,371 13,507,323 44,941,763 6,297,208 676,175 1,671,701 4,231,200 2,242,403 18,037,149 1,040,374	\$ 4,556,421
Budgeted Amounts	Final <u>Budget</u>	\$ 41,051,774 3,625,000 183,000 1,084,000	174,000 174,000 185,000 49,000 1,226,374 4,934,826	96,473,779	3,082,019 13,747,458 44,964,886 6,550,370 690,372 1,673,348 4,260,539 2,237,579 18,226,834 1,040,374	- -
Budget	Original <u>Budget</u>	\$ 41,051,774 3,625,000 183,000 1,084,000	241,600 174,000 185,000 49,000 1,017,600 1,641,895	92,972,074	2,893,459 13,142,561 44,069,967 5,672,790 549,522 1,379,533 4,260,539 2,237,579 18,172,730 593,394	\$
		Revenues and Other Sources: Taxes Excise Penalties, interest and other taxes Charges for services	Licenses and permits Fines and forfeits Investment income Miscellaneous Transfers in Other sources	Total Revenues and Other Sources	Expenditures and Other Uses: General government Public safety Education Public works Health and human services Culture and recreation Debt service Intergovernmental Employee benefits Transfers out  Total Expenditures and Other Uses Excess (deficiency) of revenues and other	sources over expenditures and other uses

### PROPRIETARY FUNDS

### STATEMENT OF NET ASSETS

JUNE 30, 2007

Governmental
Activities
Internal
Service
Fund

5,687,782

### **ASSETS**

Current:

**TOTAL ASSETS** 

Cash and short-term investments \$ 5,370,653

Prepaid claims \$ 317,129

### **LIABILITIES**

Current:

Accrued claims payable 3,966,617

TOTAL LIABILITIES 3,966,617

### **NET ASSETS**

Unrestricted 1,721,165

TOTAL NET ASSETS \$ 1,721,165

### PROPRIETARY FUNDS

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### FOR THE YEAR ENDED JUNE 30, 2007

	(	Governmental Activities Internal Service Fund
Operating Revenues:		
Employee and employer contributions	\$_	16,554,848
Total Operating Revenues		16,554,848
Operating Expenses:		
Employee benefits	_	15,715,913
Total Operating Expenses	_	15,715,913
Operating Income		838,935
Nonoperating Revenues (Expenses): Investment income		160,300
Total Nonoperating Revenues (Expenses), Net	_	106,300
Change in net assets		945,235
Net Assets at Beginning of Year	_	775,930
Net Assets at End of Year	\$_	1,721,165

### PROPRIETARY FUNDS

### STATEMENT OF CASH FLOWS

### FOR THE YEAR ENDED JUNE 30, 2007

Cash Flows From Operating Activities:         Receipts from employees and employer       \$ 16,554,848         Payments of employee benefits and expenses       (15,084,174)         Net Cash Provided By Operating Activities       1,470,674         Cash Flows From Investing Activities:         Investment income       106,300         Net Cash Provided By Investing Activities       106,300         Net Change in Cash and Short-Term Investments       1,576,974         Cash and Short-Term Investments, Beginning of Year       3,793,679         Cash and Short-Term Investments, End of Year       \$ 5,370,653         Reconciliation of Operating Income to Net Cash         Provided by (Used For) Operating Activities:         Operating Income       \$ 838,935         Changes in assets and liabilities:		Governmental Activities Internal Service Fund
Payments of employee benefits and expenses  (15,084,174)  Net Cash Provided By Operating Activities  1,470,674  Cash Flows From Investing Activities:  Investment income  106,300  Net Cash Provided By Investing Activities  106,300  Net Change in Cash and Short-Term Investments  1,576,974  Cash and Short-Term Investments, Beginning of Year  Cash and Short-Term Investments, End of Year  \$ 5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income  \$ 838,935  Changes in assets and liabilities:	Cash Flows From Operating Activities:	
Net Cash Provided By Operating Activities:  Investment income 106,300  Net Cash Provided By Investing Activities 106,300  Net Change in Cash and Short-Term Investments 1,576,974  Cash and Short-Term Investments, Beginning of Year 3,793,679  Cash and Short-Term Investments, End of Year \$5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:	Receipts from employees and employer \$	16,554,848
Cash Flows From Investing Activities:Investment income106,300Net Cash Provided By Investing Activities106,300Net Change in Cash and Short-Term Investments1,576,974Cash and Short-Term Investments, Beginning of Year3,793,679Cash and Short-Term Investments, End of Year\$ 5,370,653Reconciliation of Operating Income to Net Cash Provided by (Used For) Operating Activities:Operating Income\$ 838,935Changes in assets and liabilities:	Payments of employee benefits and expenses	(15,084,174)
Cash Flows From Investing Activities:Investment income106,300Net Cash Provided By Investing Activities106,300Net Change in Cash and Short-Term Investments1,576,974Cash and Short-Term Investments, Beginning of Year3,793,679Cash and Short-Term Investments, End of Year\$ 5,370,653Reconciliation of Operating Income to Net Cash Provided by (Used For) Operating Activities:Operating Income\$ 838,935Changes in assets and liabilities:		
Investment income 106,300  Net Cash Provided By Investing Activities 106,300  Net Change in Cash and Short-Term Investments 1,576,974  Cash and Short-Term Investments, Beginning of Year 3,793,679  Cash and Short-Term Investments, End of Year \$5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:	Net Cash Provided By Operating Activities	1,470,674
Investment income 106,300  Net Cash Provided By Investing Activities 106,300  Net Change in Cash and Short-Term Investments 1,576,974  Cash and Short-Term Investments, Beginning of Year 3,793,679  Cash and Short-Term Investments, End of Year \$5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:		
Net Cash Provided By Investing Activities  106,300  Net Change in Cash and Short-Term Investments  1,576,974  Cash and Short-Term Investments, Beginning of Year  3,793,679  Cash and Short-Term Investments, End of Year  \$5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income  \$838,935  Changes in assets and liabilities:	Cash Flows From Investing Activities:	
Net Change in Cash and Short-Term Investments  1,576,974  Cash and Short-Term Investments, Beginning of Year  3,793,679  Cash and Short-Term Investments, End of Year  \$ 5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income  \$ 838,935  Changes in assets and liabilities:	Investment income	106,300
Net Change in Cash and Short-Term Investments  1,576,974  Cash and Short-Term Investments, Beginning of Year  3,793,679  Cash and Short-Term Investments, End of Year  \$ 5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income  \$ 838,935  Changes in assets and liabilities:		
Cash and Short-Term Investments, Beginning of Year 3,793,679  Cash and Short-Term Investments, End of Year \$5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:	Net Cash Provided By Investing Activities	106,300
Cash and Short-Term Investments, Beginning of Year 3,793,679  Cash and Short-Term Investments, End of Year \$5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:		
Cash and Short-Term Investments, End of Year \$ 5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$ 838,935  Changes in assets and liabilities:	Net Change in Cash and Short-Term Investments	1,576,974
Cash and Short-Term Investments, End of Year \$ 5,370,653  Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$ 838,935  Changes in assets and liabilities:		
Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:	Cash and Short-Term Investments, Beginning of Year	3,793,679
Reconciliation of Operating Income to Net Cash  Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:		
Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:	Cash and Short-Term Investments, End of Year \$	5,370,653
Provided by (Used For) Operating Activities:  Operating Income \$838,935  Changes in assets and liabilities:		
Operating Income \$ 838,935  Changes in assets and liabilities:	Reconciliation of Operating Income to Net Cash	
Changes in assets and liabilities:	Provided by (Used For) Operating Activities:	
•	Operating Income \$	838,935
	Changes in assets and liabilities:	
Prepaid expenses (317,129)	Prepaid expenses	(317,129)
Accrued liabilities 948,868	Accrued liabilities	948,868
Net Cash Provided By Operating Activities \$ 1,470,674	Net Cash Provided By Operating Activities \$	1,470,674

### FIDUCIARY FUNDS

### STATEMENT OF FIDUCIARY NET ASSETS

### JUNE 30, 2007

<u>ASSETS</u>	Agency <u>Funds</u>	Pension Trust Fund (As of December 31, 2006)
Cash and short-term investments	\$ 679,476	\$ 631,308
Investments	-	87,974,777
Performance bonds	255,257	-
Accounts receivable	50,706	259_
Total Assets	985,439	88,606,344
LIABILITIES AND NET ASSETS		
Deferred revenue		2,491,535
Guarantee deposits	791,405	-
Other liabilities	<u> 194,034</u>	-
Total Liabilities	985,439	2,491,535
NET ASSETS		
Total net assets held in trust for pension		
benefits	\$	\$ 86,114,809

### FIDUCIARY FUNDS

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

### FOR THE YEAR ENDED DECEMBER 31, 2006

		Pension
		Trust Fund
Additions:		
Contributions:		
Employers	\$	4,942,381
Other systems and Commonwealth of Massachusetts		523,972
Plan members		2,086,308
Total contributions		7,552,661
Investment Income :		
Interest and dividends		3,995,524
Increase in fair value of investments		8,642,220
Less management fees	_	(143,359)
Net investment income	-	12,494,385
Total additions		20,047,046
Deductions:		
Benefit payments to plan members and beneficiaries		6,179,400
Refunds to plan members		122,516
Reimbursements to other systems		377,258
Administrative expenses	_	128,135
Total deductions	_	6,807,309
Net increase		13,239,737
Net assets:		
Beginning of year	_	72,875,072
End of year	\$_	86,114,809

### City of Leominster, Massachusetts

### **Notes to Financial Statements**

### 1. Summary of Significant Accounting Policies

The accounting policies of the City of Leominster (the City) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

### A. Reporting Entity

The government is a municipal corporation governed by an elected City Council. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable.

Blended Component Units - Blended component units are entities that are legally separate, but are so related that they are, in substance, the same as the primary government, providing services entirely or almost entirely for the benefit of the primary government. The following component unit is blended within the primary government:

In the Fiduciary Funds: The Leominster Contributory Retirement System which was established to provide retirement benefits primarily to employees and their beneficiaries. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements. Additional financial information of the System can be obtained by contacting the System located at Leominster City Hall, 25 West Street, Leominster, MA 01453.

### B. Government-Wide and Fund Financial Statements

### Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and

contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### C. <u>Measurement Focus, Basis of Accounting, and Financial Statement</u> Presentation

### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

### Fund Financial Statements

Governmental fund financial statements are reported using the *current* financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The government reports the following major governmental funds:

- The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The community development block grant fund, which accounts for grant funds received from the U.S. Department of Housing and Urban Development and expenditures incurred in conjunction with this program.
- The housing development grant program, which accounts for grant funds received by the City from the U.S. Department of Housing and Urban Development and subsequently loaned to the Whitney Carriage Associates Limited Partnership for the purpose of rehabilitating and constructing housing units in the City of Leominster.
- The library construction capital project fund, which accounts for the resources obtained and used for the rehabilitation and new construction at the City's public library.
- The *stabilization fund*, an account authorized by Massachusetts General Laws Chapter 40, Subsection 5B, from which the City can appropriate for any legal purpose.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

The government reports the following proprietary fund:

 Internal Service Funds - To account for goods or services provided by one City department or agency to other City departments or agencies.
 The City accounts for its self-insured health and workers compensation funds as internal service funds. The pension trust fund accounts for the activities of the Leominster Contributory Retirement System, which accumulates resources for pension benefit payments to qualified employees.

### D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and cash equivalents". The interest earnings attributable to each fund type is included under investment income.

For purpose of the statement of cash flows, the proprietary funds consider investments with original maturities of three months or less to be cash equivalents.

### E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments consist of marketable securities, bonds and short-term money market investments. Investments are carried at market value.

### F. Property Tax Limitations

Legislation known as "Proposition 2 1/2" limits the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2 ½ percent (excluding new growth), unless an override or debt exemption is voted. The actual fiscal year 2007 tax levy reflected an excess capacity of \$ 5,204,167.

### G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$ 20,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings	40
Building improvements	20
Infrastructure	25
Vehicles	5 - 10
Office equipment	5
Computer equipment	5

### H. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested sick and vacation pay is accrued when incurred in the government-wide, proprietary and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

### I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets.

### J. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

### K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

### 2. Stewardship, Compliance and Accountability

### A. Budgetary Information

The Mayor presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by the City Council, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at City Council meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the City Council is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

### B. Budgetary Basis

The General Fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

### C. Budget/GAAP Reconciliation

The budgetary data for the general and certain special revenue funds is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general, water and sewer funds are presented in accordance with budgetary accounting principles to provide a meaningful comparison with budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

	Fi	Revenues and Other nancing Sources	<u> </u>	Expenditures and Other Financing Uses
General Fund Revenues/Expenditures (GAAP basis)	\$	102,522,927	\$	101,075,222
Other financing sources/uses (GAAP basis)	Ψ	1,547,636	Ψ	1,040,374
Adjust tax revenue to accrual basis		(831,407)		-
Reverse beginning of year appropriation carryforwards from expenditures		<u>.</u>		(2,665,744)
Add end of year carryforwards to expenditures		-		4,190,269
To reverse the effect of non-budgeted State contributions for teachers retirement		(7,989,894)		(7,989,894)
To reverse the effect of GAAP accruals		-		(22,560)
Recognize use of fund balance as funding source/use		4,934,826		_
Budgetary basis	\$_	100,184,088	\$_	95,627,667
Water Fund Revenues/Expenditures (GAAP basis)	\$	3,444,784	\$	4,015,925
Other financing sources/uses (GAAP basis)		641,980	•	32,526
Reverse beginning of year appropriation carryforwards from expenditures		· -		(15,313)
Add end of year appropriation carry- forwards to expenditures			_	53,626
Budgetary basis	\$_	4,086,764	\$_	4,086,764
Sewer Fund				
Revenues/Expenditures (GAAP basis)	\$	2,915,122	\$	3,247,245
Other financing sources/uses (GAAP basis)		548,894		288,736
Reverse beginning of year appropriation carryforwards from expenditures		-		(127,835)
Add end of year appropriation carryfor-				EE 070
wards to expenditures Budgetary basis	<u> </u>	 3,464,016	s -	55,870 3,464,016
	<b>*</b> =	-, 10 1,0 10	~ <u></u>	3, 10 1,0 10

### D. Deficit Fund Equity

The following funds had deficits as of June 30, 2007:

Capital Project Funds:	
Library Construction	\$ (8,722,971)
Southeast Plans	(668,410)
Water System Improvements	(539,419)
Sewer System Improvements	(844,783)
Land Acquisition	(534,200)
Special Revenue Funds:	
Doyle Field Commission	(10,007)
Educator Quality Grant	(11,680)
IDEA Sped Entitlement	(10,914)
Cops Fast Grant	(12,766)
Literacy Support Grant	(15,686)
Chapter 90 Highway Aid	(32,853)

The deficits in these funds will be eliminated through future departmental revenues, bond proceeds, and transfers from other funds.

### 3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. Massachusetts general law Chapter 44, section 55, limits deposits "in a bank or trust company or banking company to an amount not exceeding sixty per cent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The City and the Contributory Retirement System do not have a deposit policy for custodial credit risk.

As of June 30, 2007, \$ 22,760,929 of the City's bank balance of \$ 38,497,520 as exposed to custodial credit risk as uninsured, uncollateralized, and collateral held by pledging bank's trust department not in the City's name.

As of December 31, 2006, \$ 318,681 of the Contributory Retirement System's bank balance of \$ 738,966 was exposed to custodial risk as uninsured, uncollateralized, and collateral held by pledging bank's Trust Department not in the System's name.

### 4. Investments

### A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments that were purchased using surplus revenues, Massachusetts General Laws, Chapter 44, Section 55, limits investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSROs).

Presented below is the actual rating as of year end for each investment type of the City.

	Minimum			Exempt		Rating as of Year End			nd	
	Fair	Legal		From						
Investment Type	<u>Value</u>	Rating	1	Disclosur	<u>e</u>	<u>AAA</u>		<u>AA2</u>		<u>AA3</u>
Certificates of deposits	\$ 188,486	N/A	\$	188,486	\$	-	\$	-	\$	-
Corporate equities	219,695	N/A		219,695		=		-		-
Mutual funds	12,973	N/A		12,973		-		-		-
Federal agency securities	128,865			-		128,865		-		-
Municipal bonds	1,300,000		_		_	1,300,000		-		-
Total investments	\$ 1,850,019		=	421,154	\$	1,428,865	\$	-	\$ _	

Presented below is the actual rating as of year end for each investment type of the contributory retirement system.

	Minimum			Exempt	Ratin	g a	s of Ye	ar	End
Investment Type	Fair <u>Value</u>	Legal Rating		From <u>Disclosure</u>	AAA		<u>AA2</u>		<u>AA3</u>
Pooled domesticequity funds	\$ 4,395,491	N/A	\$	4,395,491	\$ -	\$	-	\$	-
Pooled global equity funds	24,656,896	N/A		24,656,896	-		-		-
Pooled international equity									
funds	12,908,198	N/A		12,908,198	. <del>-</del>		-		-
State investment pool *	46,014,192	N/A	_	46,014,192	 -		-	_	
Total investments	\$ 87,974,777		\$	87,974,777	\$ -	\$	-	\$	

<sup>\*</sup> Fair value is the same as the value of the pool share. The Pension Reserves Investment Trust was created under Massachusetts General Laws, Chapter 32, Section 22, in December 1983. The Pension Reserves Investment Trust is operated under contract with a private investment advisor, approved by the Pension Reserves Investment Management Board. The Pension Reserves Investment Management Board shall choose an investment advisor by requesting proposals from advisors and reviewing such proposals based on criteria adopted under Massachusetts General Laws, Chapter 30B.

### B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or

collateral securities that are in the possession of another party. The City does not have policies for custodial credit risk.

### C. Concentration of Credit Risk

The City places no limit on the amount the City may invest in any one issuer. Investments in any one issuer (other than U.S. Treasury securities and mutual funds) that represent 5% or more of total investments are as follows:

Morgan Stanley:		
Certificates of deposit	\$	188,486
Corporate equities		219,695
Commonwealth Financial Network:		
Municipal bonds	_	1,300,000
Total	\$_	1,708,181

The Contributory Retirement System does not have an investment in one issuer greater than 5% of total investments.

### D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is as follows:

			Investment Maturities (in Years)					
	Fair		Less					More
Investment Type	<u>Value</u>		Than 1		<u>1 - 5</u>		<u>6 - 10</u>	<u>Than 10</u>
Certificates of deposit	\$ 188,486		\$ -	\$	188,486	\$	-	\$ -
Corporate equities	219,695	N/A	-		-		-	-
Mutual funds	12,973	N/A	-		-		-	-
Federal agency securities	128,865		-		79,140		48,924	801
Municipal bonds	1,300,000		-		-	_	-	 1,300,000
Total	\$ 1,850,019		\$ -	\$	267,626	\$	48,924	\$ 1,300,801

Information about the sensitivity of the fair values of the Contributory Retirement System's investments to market interest rate fluctuations is not applicable as all of the System's investments are immediately liquid.

### E. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The City does not have policies for foreign currency risk.

### 5. Taxes Receivable

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The City has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Taxes receivable at June 30, 2007 consist of the following (in thousands):

Real Estate 2007 2006 2005 and Prior	\$ 758 5 16_	
		779
Personal Property		
2007	35	
2006	25	
2005 and Prior	274	
	<del></del>	334
Tax Liens	1,354	
Tax Foreclosure	229	
Taxes in Litigation	14_	1,597
Total		\$ 2,710

### 6. Allowance for Doubtful Accounts

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts (in thousands):

	Governmental
Property taxes	\$ 260
Tax liens and foreclosures	1,462
Excises	417
Other departmental	297

### 7. Intergovernmental and Loans Receivables

The current intergovernmental receivable balance reported in the accompanying financial statements represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2007.

The loan receivable balance in the Community Development Grant Fund primarily represents various deferred payment loans made to residents through the City's Federal and State grant programs. This receivable has been deferred.

The loan receivable balance in the Housing Development Grant Fund represents grant funds received from the United States Department of Housing and Urban Development (HUD) under the Housing Development Grant (HDG) program. The City subsequently loaned these funds to Whitney Carriage Associates Limited Partnership for the purpose of rehabilitating and constructing 181 units of housing (45 of which were to be low-income units) in the City of Leominster. The loan is subordinate to loans made by the Massachusetts Housing Finance Authority (MHFA). The balance of the loan has been deferred as the City does not anticipate it being repaid.

### 8. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

	Beginning Balance (Restated)	Increases	Decreases	Ending <u>Balance</u>
Governmental Activities:				
Capital assets, being depreciated:				
Buildings	\$ 77,761,709	\$ -	\$ (378,520) \$	77,383,189
Building and land improvements	15,576,609	1,621,480	-	17,198,089
Machinery, equipment, and furnishings	8,701,199	1,195,156	(265,078)	9,631,277
Infrastructure	23,876,545	 7,712,215	 _	31,588,760
Total capital assets, being depreciated	125,916,062	10,528,851	(643,598)	135,801,315
Less accumulated depreciation for:				
Buildings	(29,520,377)	(1,691,588)	329,120	(30,882,845)
Building and land improvements	(5,016,041)	(665,718)	-	(5,681,759)
Machinery, equipment, and furnishings	(4,848,071)	(711,071)	231,531	(5,327,611)
Infrastructure	(7,852,504)	 (1,093,456)	 <u>-</u> .	(8,945,960)
Total accumulated depreciation	(47,236,993)	 (4,161,833)	 560,651	(50,838,175)
Total capital assets, being depreciated, net	78,679,069	6,367,018	(82,947)	84,963,140
Capital assets, not being depreciated:				
Land	74,846,700	1,175,000	-	76,021,700
Construction in progress	11,765,016	 6,540,197	 (4,181,617)	14,123,596
Total capital assets, not being depreciated	86,611,716	 7,715,197	 (4,181,617)	90,145,296
Governmental activities capital assets, net	\$ 165,290,785	\$ 14,082,215	\$ (4,264,564) \$	175,108,436

Depreciation expense was charged to functions of the City as follows:

General government	\$	101,012
Public safety		470,186
Education		1,656,045
Public works		1,437,327
Health and human services		303,004
Culture and recreation	_	194,259
Total Depreciation Expense	\$	4,161,833

# 9. Warrants Payable

Warrants payable represent 2007 expenditures paid by July 15, 2007 as permitted by law.

### 10. <u>Deferred Revenue</u>

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

The balance of the General Fund deferred revenues account is equal to the total of all June 30, 2007 receivable balances, except real and personal property taxes that are accrued for subsequent 60 day collections.

## 11. Notes Payable

The City had the following note outstanding at June 30, 2007:

	Interest <u>Rate</u>	Date of <u>Issue</u>	Date of <u>Maturity</u>	Balance at June 30, 2007
Bond anticipation	4.0%	5/8/07	11/8/07	\$ 12,957,200

The following summarizes activity in notes payable during fiscal year 2007:

	Balance			Balance
	Beginning	New		End of
	<u>of Year</u>	<u>Issues</u>	<u>Maturities</u>	<u>Year</u>
Bond anticipation	\$ <u>8,562,500</u>	\$ 23,782,200	\$ (19,387,500)	\$ <u>12,957,200</u>

### 12. Other Liabilities

This balance consists primarily of unclaimed checks (tailings).

### 13. <u>Long-Term Debt</u>

### A. General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds currently outstanding are as follows:

Bonds Payable:	Serial Maturities <u>Through</u>	Interest <u>Rate(s)%</u>	<u>.</u>	Amount Outstanding as of June 30, 2007
School refunding	04/01/09	3.7	\$	3,195,000
Municipal buildings refunding	11/01/10	2.75 - 3.75		1,160,000
Skyview Middle School	05/15/13	3.25 - 4.00		4,500,000
School refunding	04/01/14	4.29		4,085,000
Sewer inflow/infiltration (MWPAT)	08/01/18	1.5		191,300
Sewer inflow/infiltration (MWPAT	08/01/19	1.5		632,600
Harvard Street sewer (MWPAT)	08/01/19	1.5		1,685,371
Water (MWPAT)	08/01/19	1.5		3,209,115
Harvard Street sewer (MWPAT)	08/01/19	1.5		1,983,154
Water improvements	05/01/25	3.50 - 5.00	_	3,340,000
Total Bonds Payable:			\$_	23,981,540

# B. State Revolving Loan

The U.S. Environmental Protection Agency sponsors a low interest rate loan program. The loans are administered by the Massachusetts Water Pollution Abatement Trust (MWPAT) and are used by local communities to improve their public works systems.

The City's loan authorizations and status are as follows:

Loan Number		<u>Authorized</u>		<u>lssued</u>
97-26	\$	300,000	\$	295,000
97-67		1,000,000		975,000
98-41		2,400,000		2,386,011
98-126		2,840,000		1,446,815
98-126A		1,200,000		1,092,755
99-08		4,500,000		4,489,993
	97-26 97-67 98-41 98-126 98-126A	97-26 \$ 97-67 98-41 98-126 98-126A	97-26 \$ 300,000 97-67 1,000,000 98-41 2,400,000 98-126 2,840,000 98-126A 1,200,000	97-26 \$ 300,000 \$ 97-67 1,000,000 98-41 2,400,000 98-126 2,840,000 98-126A 1,200,000

In addition to offering these loans at a reduced interest rate, MWPAT has also subsidized the loan principal as follows:

Loan Number	Original <u>Loan</u>		Original Principal <u>Subsidies</u>	Original Net <u>Repayment</u>		Revised Principal Subsidies	Revised Net <u>Repayment</u>
Loan #97-26	\$ 295,000	\$	(62,179)	\$ 232,821	\$	(70,465) \$	162,356
Loan #97-67	975,000		(205,633)	769,367		(233,033)	536,334
Loan #98-41	2,386,011		(572,893)	1,813,118		(649,530)	1,163,588
Loan #98-126	1,446,815		(354,030)	1,092,785		(447,160)	645,625
Loan #98-126A	1,092,755		(248,660)	844,095		(260,820)	583,275
Loan #99-08	4,489,993		(925,395)	3,564,598	_	(1,046,725)	2,517,873
Total	\$ 10,685,574	\$_	(2,368,790)	\$ 8,316,784	\$	(2,707,733) \$	5,609,051

# C. Future Debt Service

The annual principal payments to retire all general obligation long-term debt outstanding as of June 30, 2007 are as follows:

Governmental		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2008	\$	3,915,594	\$ 750,285	\$ 4,665,879
2009		3,973,812	623,539	4,597,351
2010		2,348,426	490,965	2,839,391
2011		2,355,184	411,668	2,766,852
2012		2,071,920	336,623	2,408,543
2013 - 2017		5,830,172	808,711	6,638,883
2018 - 2022		2,931,432	240,807	3,172,239
2023 - 2027	_	555,000	47,362	602,362
Total	\$	23,981,540	\$ 3,709,960	\$ 27,691,500

# D. Changes in General Long-Term Liabilities

During the year ended June 30, 2007, the following changes occurred in long- term liabilities:

	Total					Equals
	Balance				Less	Long-Term
	July 1, 2006			Total	Current	Portion
	(Restated)	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u>	Portion Portion	June 30, 2007
Governmental Activities						
Bonds payable	\$ 27,824,649	\$ -	\$ (3,843,109)	\$ 23,981,540	\$ (3,915,594)	\$ 20,065,946
Other:						
Landfill closure	2,853,211	-	(78,012)	2,775,199	(89,160)	2,686,039
Accrued employee						
benefits	4,181,050	88,653	-	4,269,703	 -	4,269,703
Totals	\$ 34,858,910	\$ 88,653	\$ (3,921,121)	\$ 31,026,442	\$ (4,004,754)	\$ 27,021,688

### 14. Landfill Closure and Post-Closure Care Costs

State and Federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The City's landfill has been closed for several years and the City has filed a formal closure and monitoring plan with the Commonwealth. The \$2,775,199 reported as landfill post-closure care liability at June 30, 2007 represents the annual cost of monitoring for the next 24 years. This amount is based on what it would cost to perform all post-closure care in 2007. Actual cost may be higher due to inflation, changes in technology, or changes in regulations. The City expects to fund the cost of monitoring through annual departmental appropriations.

### 15. Restricted Net Assets

The accompanying entity-wide financial statements report restricted net assets when external constraints from grantors or contributors are placed on net assets.

Permanent fund restricted net assets are segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

### 16. Reserves of Fund Equity

"Reserves" of fund equity are established to segregate fund balances which are either not available for expenditure in the future or are legally set aside for a specific future use.

The following types of reserves are reported at June 30, 2007:

Reserved for Encumbrances - An account used to segregate that portion of fund balance committed for expenditure of financial resources upon vendor performance.

Reserved for Perpetual Funds - Represents the principal of the non-expendable trust fund investments. The balance cannot be spent for any purpose; however, it may be invested and the earnings may be spent.

### 17. Commitments and Contingencies

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

Sewer Infiltration/Inflow Project - The City is under a 1996 Administrative Consent Order issued by the Department of Environmental Protection to improve its sewer inflow/infiltration system. The City funded the first two phases of the remediation through a low-interest loan program administered by the Massachusetts Water Pollution Abatement Trust Fund (MWPAT). The projects were substantially completed at the end of fiscal year 2002. The related loan balances, originally issued in the amounts of \$ 942,300 and \$ 1,894,943, are reported as long-term obligations of the City. The final phase was completed in September 2006.

In June 2002, the City received an Administrative Consent Order and Notice of Noncompliance for not fully complying with the 1996 consent order. It is anticipated that the June 2002 order will be partially satisfied through remediation (beginning in July 2007) and is estimated to cost approximately \$ 1,000,000, which the City intends to fund through bond proceeds. Additionally, the City expects to fully satisfy the order by continued maintenance in conjunction with operational monitoring, to be funded through annual departmental operations.

<u>Water Filtration Plant</u> - The City is under a 2006 consent order issued by the Department of Environmental Protection to construct a new water filtration plant at Distributing Reservoir. The City is currently in the data accumulation phase and, as a result, the costs associated with construction cannot be reasonably estimated at this time.

<u>Sludge Disposal Agreement</u> - In 1989 the City entered into a 30-year agreement with the City of Fitchburg for sludge removal. The agreement may be terminated with one year's notice. The cost is appropriated annually and is based on actual usage. The annual cost is estimated to be approximately \$480,000 per year.

<u>Wastewater Treatment Facility Upgrades</u> - In September of 2007 the City received notice from the United States Environmental Protection Agency of an order to comply with certain sections of the Clean Water Act relating to National Pollution Discharge Elimination Systems (NPDES). Full compliance must be achieved by fiscal year 2011. The City is currently in the data accumulation phase and preliminary estimates indicate the costs associated with full compliance will be approximately \$ 15,000,000 to \$ 20,000,000.

### 18. Post-Employment Health Care and Life Insurance Benefits

The City has accepted Chapter 32B of Massachusetts General Laws to provide for health care and life insurance benefits to retirees, their dependents, or their survivors. These benefits are provided through the City's group plans. The cost of these benefits are included in the total cost of benefits for both active and retired employees. The number of participants currently eligible to receive benefits is 885, and the cost of benefits for retirees, their dependents, or their survivors for the year ended June 30, 2007 was \$ 3,622,310.

### 19. Contributory Retirement System

### A. Plan Description and Contribution Information

Substantially all employees of the City (except teachers and administrators under contract employed by the School Department) are members of the Leominster Contributory Retirement System (LCRS), a cost-sharing, multiple-employer defined benefit PERS. Eligible employees must participate in the LCRS. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the LCRS Retirement Board. Chapter 32 also establishes contribution percentages and benefits paid. The LCRS Retirement Board does not have the authority to amend benefit provisions. As required by Massachusetts General Laws, the System issues a separate report to the Commonwealth's Public Employee Retirement Administration Commission.

Membership of each plan consisted of the following at January 1, 2006, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	365
Terminated plan members entitled to but not yet	
receiving benefits	102
Active plan members	660
Total	1,127
Number of participating employers	2

Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The percentage is determined by the participant's date of entry into the system. All employees hired after January 1, 1979 contribute an additional 2% on all gross regular earnings over the rate of \$ 30,000 per year. The percentages are as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

### B. Summary of Significant Accounting Policies

<u>Basis of Accounting</u> - Contributory retirement system financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

<u>Method Used to Value Investments</u> - Investments are reported in accordance with PERAC requirements.

### C. Teachers

As required by State statutes, teachers of the City are covered by the Massachusetts Teachers Retirement System (MTRS). The MTRS is funded by contributions from covered employees and the Commonwealth of Massachusetts. The City is not required to contribute.

All persons employed on at least a half-time basis, who are covered under a contractual agreement requiring certification by the Board of Education are eligible, and must participate in the MTRS.

Based on the Commonwealth of Massachusetts' retirement laws, employees covered by the pension plan must contribute a percentage of gross earnings into the pension fund. The percentage is determined by the participant's date of entry into the system and gross earnings, up to \$30,000, as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%

Effective January 1, 1990, all participants hired after January 1, 1979, must pay an additional 2% of salary in excess of \$ 30,000. The City's current year covered payroll for teachers was not available.

In fiscal year 2007, the Commonwealth of Massachusetts contributed \$7,989,894 to the MTRS on behalf of the City. This is included in the education expenditures and intergovernmental revenues in the general fund.

### 20. Self Insurance

The City self insures against claims for workers compensation, dental and health insurance coverage. Annual estimated requirements for claims are provided in the City's annual operating budget.

### Workers Compensation

The City contracts with an insurance consultant for claims processing of the City's workers compensation policy. Under the terms of its insurance coverage, the City is liable for an aggregate liability of \$ 358,047, with a maximum of \$ 5,000,000. At June 30, 2007, there was no liability for unpaid claims as the City estimates the amount, if any, to be immaterial.

### Health Insurance

The City contracts with an insurance carrier for excess liability coverage and an insurance consultant for claims processing of its dental and health insurance plans. Under the terms of its insurance coverage, the City is liable for dental costs incurred up to \$1,000 per enrollee per year and medical claims up to \$100,000 per incident, with a lifetime maximum of \$2 million per enrollee. The policy also includes an aggregate maximum of 125 percent of premiums per policy year. The City's health insurance plans are retrospectively rated (i.e., level monthly payment amounts are adjusted quarterly to reflect actual claims paid). The claims liability at June 30, 2007 represents an estimate of claims incurred but unpaid at year end, based on past historical costs and claims paid subsequent to year end.

Changes in the aggregate liability for claims for the year ended June 30, 2007 are as follows:

Claims liability, July 1, 2006	\$ 3,017,749
Claims incurred/recognized in fiscal year 2007	15,715,913
Claims paid in fiscal year 2007	(14,767,045)
Claims liability, June 30, 2007	\$ 3,966,617

# 21. Beginning Net Asset Restatement

The beginning (July 1, 2006) governmental activities net assets have been restated as follows:

		Governmental Activities
As previously reported	\$	145,415,391
To adjust the landfill closure liability based on revised estimates of future monitoring costs		(902,911)
To adjust prior year balances in capital assets, net of accumulated depreciation, for the retrospective reporting of infrastructure assets required to be		42 052 004
recorded in fiscal year 2007	_	13,253,694
As restated	\$	157,766,174

### CITY OF LEOMINSTER, MASSACHUSETTS

### **CONTRIBUTORY RETIREMENT SYSTEM**

### REQUIRED SUPPLEMENTARY INFORMATION

### Schedules of Funding Progress and Employer Contributions

The following schedules are presented in accordance with the Governmental Accounting Standards Board Statement 25.

### Schedule of Funding Progress (in thousands):

		Actuarial Accrued				UAAL as a Percent-
	Actuarial	Liability	Unfunded			a reicent
Actuarial	Value of	(AAL) -	AAL	Funded	Covered	Covered
Valuation	Assets	Entry Áge	(UAAL)	Ratio	Payroll	Payroll
Date	<u>(a)</u>	<u>(b)</u>	<u>(b-a)</u>	<u>( a/b )</u>	<u>(c)</u>	[(b - a)/c]
1/01/07	\$ 88,606	\$111,752	\$ 23,146	79.0%	\$ 22,775	102%
1/01/06	\$ 75,143	\$101,959	\$ 26,816	74.0%	\$ 22,109	121%
1/01/04	\$ 62,214	\$ 92,559	\$ 30,345	67.0%	\$ 20,658	147%
1/01/01	\$ 52,941	\$ 77,053	\$ 24,112	68.7%	\$ 18,178	133%
1/01/98	\$ 41,568	\$ 68,432	\$ 26,864	60.7%	\$ 15,254	176%
1/01/95	\$ 24,578	\$ 49,024	\$ 24,446	50.1%	\$ 11,638	210%
1/01/92	\$ 19,797	\$ 42,516	\$ 22,719	46.6%	\$ 10,700	212%

### Schedule of Employer Contributions:

Year Ended	Annual Required	Percentage
<u>June 30</u>	Contribution	<u>Contributed</u>
1998	\$ 2,813,077	100%
1999	\$ 3,074,811	100%
2000	\$ 2,817,657	100%
2001	\$ 2,950,183	100%
2002	\$ 3,060,645	100%
2003	\$ 3,332,948	100%
2004	\$ 3,555,376	100%
2005	\$ 3,686,988	100%
2006	\$ 4,648,322	100%
2007	\$ 4,983,069	100%

The required information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows.

Valuation date

Actuarial cost method

Amortization method

Remaining amortization period

Asset valuation method

Asset valuation method

Asset valuation method

January 1, 2006

Entry age, normal cost

Approximate level percent of payroll closed

9 years

Market value adjusted by payables and receivables

Actuarial assumptions:

Investment rate of return 8%
Projected salary increases 4.75%

Cost of living adjustments To be funded by City

See Independent Auditors' Report.

CITY OF LEOMINSTER, MASSACHUSETTS

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

# ANNUALLY BUDGETED SPECIAL REVENUE FUNDS

# FOR THE YEAR ENDED JUNE 30, 2007

		Budgeted Amounts		Variance with Final Budget
WATER	Original <u>Budget</u>	Final <u>Budget</u>	Actual <u>Amounts</u>	Positive (Negative)
Revenues and Other Sources: Charges for services Intergovernmental Transfers in	\$ 3,515,000 40,295	\$ 3,515,000 40,295 641,980	\$ 3,404,489 40,295 641,980	\$ (110,511)
Total Revenues and Other Sources	3,555,295	4,197,275	4,086,764	(110,511)
Expenditures and Other Uses: Public works Debt service Transfers out	2,972,830 582,465	3,614,810 582,465	3,471,932 582,306 32,526	142,878 159 (32,526)
Total Expenditures and Other Uses	3,555,295	4,197,275	4,086,764	110,511
Excess (deficiency) of revenues and other sources over expenditures and other uses	ا ج	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	ب ج
SEWER				
Revenues and Other Sources: Charges for services Intergovernmental Transfers in	\$ 2,600,000 69,398	\$ 2,600,000 69,398 548,894	\$ 2,845,724 69,398 548,894	\$ 245,724
Total Revenues and Other Sources	2,669,398	3,218,292	3,464,016	245,724
Expenditures and Other Uses: Public works Debt service Transfers out	2,300,617 368,781	2,849,511	2,819,568 355,712 288,736	29,943 13,069 (288,736)
Total Expenditures and Other Uses	2,669,398	3,218,292	3,464,016	(245,724)
Excess (deficiency) of revenues and other sources over expenditures and other uses	↔	· •	,	· · · · · · · · · · · · · · · · · · ·
See Independent Auditors' Report.				